ISSC Mooring Area Update



Alissa Dragan Supervising Environmental Analyst Department of Agriculture, Bureau of Aquaculture Gathering of the Shellfish Commissions 2/8/25

NSSP-MO Marina and Mooring Area Definitions:

 Marina means any water area with a structure (docks, basin, floating docks, etc.) which is used for docking and constructed to provide temporary or permanent docking space for more than ten (10) boats

NSSP-MO Marina and Mooring Area Definitions:

- 2019 Mooring Area Definition:
- Mooring Area means any water area that is used to provide temporary or permanent anchorage for more than twenty (20) boats.
 Mooring areas do not include any structures for docking boats.
- 2023 Mooring Area Definition:
- Mooring Area means any water area that is used to provide temporary or permanent anchorage for more than twenty (20) boats with marine sanitation devices. Mooring areas do not include any structures for docking boats.

Growing Area Classifications: Marinas & Moorings

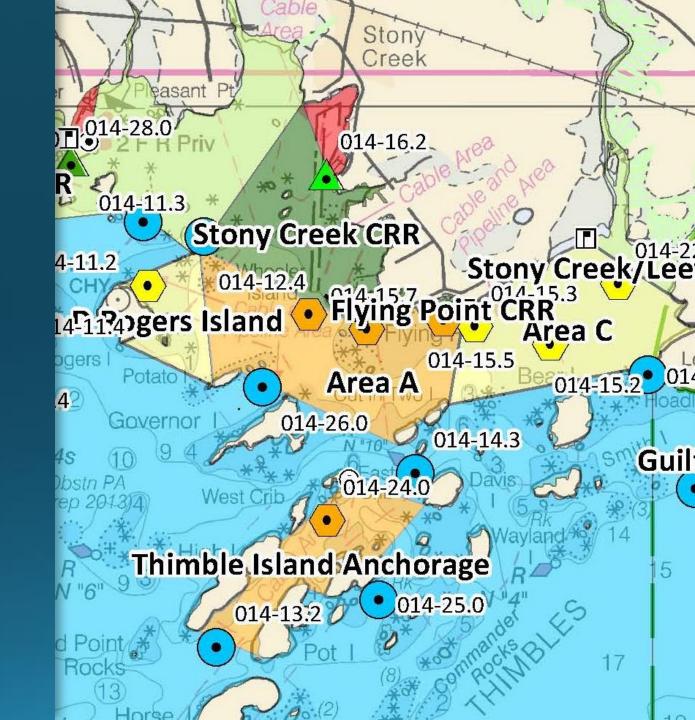
- Based on sanitary survey **NOT** on water sample results
- Surveys include marina and mooring area identifications, surveys, and *pollution assessments*

Classifications:

Marina Proper Chapter IV@05. A.

 Any marina in, or adjacent to, a shellstock growing area shall be classified:

Conditionally Approved (Seasonal), Conditionally Restricted, or Prohibited





Classifications:

Mooring Areas Chapter IV@06. A.

 The area within any designated mooring area, where there is anchoring of boats, which is in or adjacent to a shellstock growing area shall be classified as Conditionally Approved (seasonal), Conditionally Restricted, Restricted, or Prohibited.

Growing Area Classifications: Marinas

@.05 A.

(1) Prior to the Authority establishing a classification of conditionally approved or conditionally restricted in the marina proper, a pollution assessment supporting the classification will be conducted by the authority.

- (2) The assignment of a prohibited classification within the marina proper does not require a pollution assessment by the Authority.
- B. Adjacent Waters. Waters adjacent to marina waters classified under Section A. may be impacted by pollution associated with the marina.
 - (1) A dilution analysis shall be used to determine if there is any impact to adjacent waters.
 - (2) The dilution analysis shall be based on the volume of water in the vicinity of the marina.

Growing Area Classifications: Marinas

(a).05 Continued.

(3) The dilution analysis shall incorporate the following: (a) A slip occupancy rate for the marina;

- (b) An actual or assumed rate of boats which will discharge untreated waste;
- (c) An occupancy per boat rate (i.e., number of persons per boat);
- (d) A fecal coliform discharge rate of 2 x 109 fecal coliforms per day; and
- (e) The assumption that the wastes are completely mixed in the volume of water in and around the marina.
- (f) Documentation, verification and enforcement of Federal No Discharge Zones and locally well enforced no discharge and occupancy by-laws and regulations.
- (g) Availability and documented use of pump out boats or facilities.

(a).06 A. (1)

Prior to the Authority establishing a classification of conditionally approved or conditionally restricted or restricted in the mooring area proper, a pollution assessment supporting the classification will be conducted by the authority. The assessment shall include:

(a) Boat type and usage
(b) Density of boats
(c) Accessibility to boats which could reduce likelihood of overnight occupancy.
(d) Occupancy rates

(a).06 A. (1) Continued.

The assessment shall include:

(e) Seasonal use pattern

- (f) An actual or assumed rate of boats which will discharge untreated waste
- (g) *Documentation, verification and enforcement* of federal No Discharge Zones, and locally well enforced no discharge and occupancy regulations or by-laws.
- (h) Availability and documented use of pump out boats.

(a).06 A. (2)

After assessment determines that the mooring area is not a pollution source and it is documented in the Conditional Area management Plan, the area can be placed in the open status.

NSSP-MO Guidance

@.o5 Marinas RESERVED

@.o6 Mooring Areas RESERVED

- DoAg will consider any area with ≥20 moorings to fall under the NSSP definition of a "mooring area"
- If available, DoAg will use information about vessel, type, size, and MSD in pollution assessments
- Other factors will be considered: bathometry, flow characteristics, density of boats, & usage characteristics of area
- "Mooring" areas identified in Conditionally Approved areas will be reclassified as Conditionally Approved Seasonal. Note: this designation will not necessarily result in a seasonal closure.

- 2023 ISSC Conference: Marina & Mooring Guidance was referred to Committee
- New mooring definition created new problems for SSCA's:
 - FDA Specialists are not in alignment with their interpretations and assessments of what equals enforcement
 - Authority over mooring areas is not under SSCA purview and varies state to state
 - **Documentation, verification, and enforcement** of Clean Vessel Act does not happen in the majority of marine waters nationwide
 - SSCA does not have authority to board and inspect boats to determine if vessels equipped with MSD and that valves are properly sealed
 - Information on vessels applying for mooring permits do not always include whether vessls are equipped with MSD
 - How to assess empty moorings
 - Puts SSCA in adversarial role with other state agencies

Enforcement?

- Technically falls under the responsibility of the EPA & Coast Guard
- CT ENCON unit responds to complaints, if received
- *No Patrol* for CVA compliance is happening in CT *by any authority*
- It is unclear if any agency has statutory authority to inspect vessels for MSD, sealed valves, etc. without evidence of a discharge
- Enforcement is a requirement to maintain an Open Status Conditionally Approved area
- Routine patrols by Harbormasters in other states have been deemed unacceptable by FDA

Impacts to Recreational Areas

- Local monitoring of activities may no longer be sufficient to maintain your area in the open status
- Any mooring area ≥20 boats with heads can no longer remain open when boats are present
- FDA has not clarified what is acceptable patrol & enforcement

- Towns where DoAg has identified improperly classified mooring areas will need to provide assistance identifying available information regarding vessels and any local requirements/ordinances
- Depending on the proximity to commercial shellfishing activity, DoAg may not include empty moorings in the pollution assessment

What is the future of these areas?

Short Term

- Some areas will be closed this summer, even if they have remained open in the past
- Areas that have been identified for classification change, or have had classification changes, may not close if there are <20 boats with heads when unoccupied moorings are ignored
- DoAg will work with these Towns to conduct surveys verifying conditions during periods of highest usage

Long Term

- ISSC Marina/Mooring Committee is crafting the guidance document for submission at the 2025 Conference in October 2025
- Removing ≥20 boats with MSD would allow the states to make area by area assessments of mooring areas based on what is actually occurring
- FDA has been asked to define what they consider acceptable documentation, verification, and enforcement to be
- As-is, this requirement places the burden of directing the activities of other agencies, over which they have no authority, and reviewing their work for consistency with the NSSP-MO on the SSCA

Marina Reference Materials

• NSSP <u>Model Ordinance</u> Chapter <u>IV.@.05</u> & @.06

- NSSP <u>Model Ordinance</u> Public Health Reasons and Explanations, Section III.IV.@.05
- FDA Guideline 1989 <u>Evaluation of Marinas by State Shellfish</u> <u>Sanitation Control Officials</u>
- DA/BA Marina Dilution Calculation Procedure